

# **MINUTES**

of

# **COUNCIL ASSESSMENT PANEL MEETING**

Pursuant to the provisions of Section 82 of the Planning, Development and Infrastructure Act 2016

**HELD IN** 

# COUNCIL CHAMBERS PLAYFORD CIVIC CENTRE 10 PLAYFORD BOULEVARD, ELIZABETH

ON

THURSDAY, 19 OCTOBER 2023 AT 6:00PM

The meeting commenced at 6:00pm.

#### 1 ATTENDANCE RECORD

#### 1.1 Present

#### MR GEOFF PARSONS - PRESIDING MEMBER

Mr Aaron Curtis Mr Nathan Grantham Mr Paul Mickan

Ms Misty Norris

#### Also in attendance for the meeting:

Assessment Manager
Development Officer - Planning
Minute Taker
Ms Domenica Crisafi
Governance Support
Ms Kiraly Gosnell
ICT Support Officer
Mr Nick Gehlert
ICT Support Officer
Mr Nathaniel Walter

#### 1.2 Apologies

Nil

#### 1.3 Not Present

Nil

#### 2 CONFIRMATION OF MINUTES

#### PANEL RESOLUTION

**CAP531** 

The Minutes of the Council Assessment Panel Meeting held 21 September 2023 be confirmed as a true and accurate record of proceedings.

**CARRIED UNANIMOUSLY** 

#### 3 APPLICATIONS WITHDRAWN

Nil

4 DECLARATIONS OF INTEREST

Nil

- 5 APPLICATIONS FOR CONSIDERATION PERSONS WISHING TO BE HEARD
- 5.1 PARTIAL CHANGE OF USE FOR TOURIST ACCOMMODATION UNIT AND CARPORT WITH ASSOCIATED DRIVEWAY (23018001)

**Representors:** Mr Mark Nottle

Ms Isabella Fricke Ms Caitlin Clarke Mr Victor Hilliard Mr Aden Hilliard Mr Vic Hilliard

**Applicant:** David Wall c/o Trudy Jones

Mr Vic Hilliard addressed the Panel.

#### PANEL RESOLUTION

**CAP532** 

That pursuant to the authority delegated to the Council Assessment Panel by the Council, it is recommended that the Council Assessment Panel:

- a. DETERMINES that the proposed development is not seriously at variance with the policies in the Planning and Design Code; and
- b. GRANTS Planning Consent to the application by Trudy Jones for a partial change of use for tourist accommodation at 390 Alexander Avenue, Bibaringa as detailed in Development Application ID 23018001 subject to conditions:

#### **Reserved Matters:**

- 1. Prior to Development Approval being issued, a waste water approval issued under the SA Public Health (Wastewater) Regulations 2013 shall be obtained for the works herein approved.
- 2. An updated landscaping plan be provided showing the location and detail of landscape plantings, species selection, density of plantings, maintenance regime and location of firefighting water tank.

#### Council Conditions:

1. The development must be undertaken, completed and maintained in accordance with the plan(s) and information detailed in this Application except where varied by any condition(s) listed below.

Reason: To ensure that the development is constructed and operated in accordance with the plans and details provided.

- 2. All storm-water drainage shall discharge so that it does not flow or discharge onto land of adjoining owners or, in the opinion of the relevant authority, detrimentally affect structures on this site, any adjoining land or public road.
- 3. The tourist accommodation shall be used and operated on a short term stay basis only with a maximum stay of seven nights per booking.
- 4. A logbook shall be kept of all occupancies for each calendar year and made available for inspection by the Council, upon request.

#### **Country Fire Service (CFS) Conditions:**

- 1. The 'Planning and Design Code' Hazards (Bushfire High Risk) Overlay (Performance Outcome 3.2) details the mandatory requirements for extensions to buildings, outbuildings and other ancillary structures are sited and constructed using materials to minimise the threat of fire spread to residential and tourist accommodation (including boarding houses, hostels, dormitory style accommodation, student accommodation and workers' accommodation) in the event of bushfire.
  - Outbuildings and other ancillary structures shall be sited no closer than 6m from the habitable building, unless built to relevant building standards for associated structures in Bushfire Prone Areas.

#### 3. ACCESS TO HABITABLE BUILDING

The 'Planning and Design Code' Hazards (Bushfire – High Risk) Overlay (Performance Outcome 6.2) details the mandatory requirements for 'Private' roads and driveways to facilitate safe and effective use, operation and evacuation for firefighting and emergency personnel and evacuation of residents, occupants and visitors where required. These requirements apply when the furthest point of the building is more than 60m from the nearest public road.

SA CFS has no objection to the proposed access driveway as detailed on drawing named SITE PLAN dated at last revision 01/08/2023, with the following conditions:

- The driveway shall be connected to a formed, all-weather public road with the transition area between the road and driveway having a gradient of not more than 7 degrees (1-in-8).
- Access to the building site shall be of all-weather construction, with a minimum formed road surface width of 3 metres and must allow forward entry and exit for large fire-fighting vehicles, to within 60m of the furthest point of the building.
- The all-weather road shall allow fire-fighting vehicles to safely enter and exit the allotment in a forward direction by incorporating either –
- A loop road around the building, OR
- A turning area with a minimum radius of 12.5 metres, OR

- A 'T' or 'Y' shaped turning area with a minimum formed length of 11 metres (for each 'leg') and minimum internal radii of 9.5 metres OR
- A 'U' shaped 'drive-through' option.
- Private access shall have minimum internal radii of 9.5 metres on all bends.
- Private access shall provide overhead clearances of not less than 4.0m horizontally and vertically between the driveway surface and overhanging branches or other obstructions, including buildings and/or structures.
- 3. WATER SUPPLY & ACCESS (to dedicated water supply)
  Ministerial Building Standard MBS008 "Designated bushfire prone areas additional requirements" 2020, as published under the Planning, Development
  and Infrastructure Act 2016, provides the technical details of the dedicated
  water supply for bushfire fighting for the bushfire zone. The dedicated bushfire
  fighting water supply shall also incorporate the installation of a pumping
  system, pipe-work and fire-fighting hose(s) in accordance with MBS008.
- 4. Please note that where the water supply is an above-ground water tank, the tank (including any support structure) should be constructed of non-combustible material, such as concrete or metal.

The 'Planning and Design Code' Hazards (Bushfire – High Risk) Overlay (Performance Outcome 4.3) details the mandatory requirements for the site to provide a dedicated hardstand area in a location that allows fire fighting vehicles to safely access the dedicated water supply.

The size of the allotment and the BAL rating as assessed by SA CFS as BAL 12.5 will warrant the requirement for access to the fire authority as follows:

- The water supply outlet shall be easily accessible and clearly identifiable from the access way and is no greater than 60m path of travel to the furthermost point of the building, to enable fire services to reach all parts of the building with no more than two lengths of hose from the hardstand area.
- The dedicated water supply and its location should be identified with suitable signage (i.e. blue sign with white lettering "FIRE WATER").
- Access to the dedicated water supply shall be of all-weather construction, with a minimum formed road surface width of 3 metres.
- Provision shall be made adjacent the water supply for a nominally level hardstand area (capable of supporting fire-fighting vehicles with a gross vehicle mass (GVM) of 21 tonnes) that is a distance equal to or less than 6 metres from the water supply outlet.
- SA CFS appliance's inlet is rear mounted; therefore the outlet/water storage shall be positioned so that the SA CFS appliance can easily connect to it rear facing.
- A gravity fed water supply outlet may be remotely located from the above ground tank to provide adequate access.
- All non-metal water supply pipes for bushfire fighting purposes (other than flexible connections and hoses for fire-fighting) shall be buried below ground to a minimum depth of 300mm with no non-metal parts above ground level.
- All water supply pipes for draughting purposes shall be capable of withstanding the required pressure for draughting.
- Ideally a remote water supply outlet should be gravity fed, where this is not possible the following dimensions shall be considered as the maximum capability in any hydraulic design for draughting purposes:
- The dedicated water supply outlet for draughting purposes shall not exceed 5 metres maximum vertical lift (calculated on the height of the hardstand surface to the lowest point of the storage) and no greater than 6 metres

horizontal distance.

- The suction outlet pipework from the water supply shall be fitted with an inline non return valve of nominal internal diameter not less than that of the suction pipe and be located from the lowest point of extract from the tank. All fittings shall be installed to allow for easy maintenance.
- The minimum water supply required may be combined with domestic use, providing the outlet for domestic use is located above the dedicated fire water supply (in order for it to remain as a dedicated supply).

#### 5. MAINTAIN AN ASSET PROTECTION ZONE (APZ) - VEGETATION MANAGEMENT

The 'Planning and Design Code' Hazards (Bushfire – High Risk) Overlay (Performance Outcome 4.2) details the mandatory requirements to establish and maintain an asset protection zone. As such, landscaping shall include bushfire protection features that will prevent or inhibit the spread of bushfires and minimise the risk to life and/or damage to buildings and property and maintain a fuel reduced zone for safe movement of occupants and fire fighters.

SA CFS has no objection to the location and extent of the asset protection zone as detailed on drawing named SITE PLAN dated at last revision 01/08/2023, providing it complies with the following conditions:

Vegetation management shall be established and maintained within 20 metres of the habitable building (or to the property boundaries – whichever comes first) as follows:

- The number of trees and understorey plants existing and to be established within the APZ shall be reduced and maintained such that when considered overall a maximum coverage of 30% is attained, and so that the leaf area of shrubs is not continuous. Careful selection of the vegetation will permit the 'clumping' of shrubs where desirable, for diversity, and privacy and yet achieve the 'overall maximum coverage of 30%'.
- Reduction of vegetation shall be in accordance with SA Native Vegetation Act 1991 and SA Native Vegetation Regulations 2017.
- Trees and shrubs shall not be planted closer to the building(s) than the distance equivalent to their mature height.
- Trees and shrubs must not overhang the roofline of the building, touch walls, windows or other elements of the building.
- Shrubs must not be planted under trees and must be separated by at least 1.5 times their mature height from the trees' lowest branches.
- Grasses within the zone shall be reduced to a maximum height of 10cm during the Fire Danger Season.
- No understorey vegetation shall be established within 2 metres of the habitable building (understorey is defined as plants and bushes up to 2 metres in height).
- Flammable objects such as plants, mulches and fences must not be located adjacent to vulnerable parts of the building such as windows, decks and eaves
- The APZ shall be maintained to be free of accumulated dead vegetation.

#### **ADVISORY NOTES (CFS):**

#### 1. BUILDING CONSIDERATIONS

Ministerial Building Standard MBS008 "Designated bushfire prone areas - additional requirements" 2020, as published under the Planning, Development and Infrastructure Act 2016 applies to this site.

Please refer to the National Construction Code (NCC), relevant standards and state provisions for construction requirements and performance provisions.

A site Bushfire Attack Level (BAL) assessment was conducted in accordance with the NCC and Australian Standard™3959 (AS3959) "Construction of Buildings in Bushfire Prone Areas".

Category of Bushfire Attack Level: BAL 12.5

This BAL rating is conditional upon the establishment and maintenance of a 20 metre Asset Protection Zone, in accordance with the Asset Protection Zone – Vegetation Management condition of consent placed on the planning consent with the same application reference.

This result is considered relevant at the date of assessment with respect to the elevations detailed on proposed Site Plan, dated 01/08/2023 and shall not be considered as SA CFS endorsement of any subsequent development.

#### 2. TOURIST ACCOMMODATION - BUSHFIRE SURVIVAL PLAN

#### **CFS** further recommends:

The applicants to prepare and display a BUSHFIRE SURVIVAL PLAN (BSP) designed specifically for the purpose of any guests that may be in residence during a bushfire event, especially during the Fire Danger Season. The BSP:

- should provide clear directions to persons that may be unfamiliar with the area/locality and unfamiliar with what protective actions they may need to take to protect their lives during a bushfire event, including when to take such protective actions; and
- should address the possibility that the owners may not be present at the time of the bushfire event; and
- should not expect guests to be involved in fire-fighting operations.

The SA CFS 'Bushfire Safety Guide For Business' document (refer to CFS website) should be utilised as a basis for information and the drafting of the (GUEST) BSP.

The applicant should consider reducing operating hours and restrictions on days of heightened bushfire danger and/or bushfire events and consider including any alterations to bookings and services offered due to actual or predicted conditions during the Fire Danger Season in any booking/refund policy.

CARRIED

6 APPLICATIONS FOR CONSIDERATION – NO PERSONS TO BE HEARD

Nil

7 APPLICATIONS FOR CONSIDERATION - CATEGORY 1

Nil

8 OUTSTANDING MATTERS – APPEALS AND DEFERRED ITEMS

Nil

# 9 OTHER BUSINESS

# 9.1 STAFF REPORTS

Nil

## 10 CONFIDENTIAL MATTERS

Nil

### 11 POLICY DISCUSSION FORUM

Nil

# 12 CLOSURE

The meeting closed at 6:43 pm.